

# LEGISLATIVE BRANCH APPROPRIATIONS BILL, 1998

JULY 22, 1997.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. WALSH, from the Committee on Appropriations,  
submitted the following

## REPORT

together with DISSENTING VIEWS

[To accompany H.R. 105-2209]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the legislative branch for the fiscal year 1998, and for other purposes.

### INDEX TO BILL AND REPORT

	<i>Page number</i>	
	<i>Bill</i>	<i>Report</i>
Summary of bill .....	.....	2
Highlights of bill .....	.....	4
Structure of bill .....	.....	7
Legislative branch wide matters .....	.....	7
Title I—Congressional operations:		
House of Representatives .....	2	9
Joint Items:		
Joint Economic Committee .....	8	14
Joint Committee on Printing .....	8	14
Joint Committee on Taxation .....	8	14
Office of the Attending Physician .....	8	15
Capitol Police Board .....	9	15
Capitol Guide Service and Special Services Office .....	16	16
Office of Compliance .....	17	16
Congressional Budget Office .....	17	17
Architect of the Capitol (except Senate and Title II items) .....	18	17
Congressional Research Service, Library of Congress .....	20	19
Congressional printing and binding, Government Printing Office .....	21	19
Title II—Other agencies:		
Botanic Garden .....	22	20

	<i>Page number</i>	
	<i>Bill</i>	<i>Report</i>
Library of Congress (except Congressional Research Service) .....	22	20
Architect of the Capitol: Library buildings and grounds .....	27	24
Government Printing Office (except Congressional printing and binding) .....	27	24
General Accounting Office .....	29	24
Title III—General provisions .....	32	25
Constitutional authority .....		25
Comparison with budget resolution .....		26
Five-year projection of outlays .....		26
Assistance to State and local governments .....		26
Transfers of funds .....		26
Rescissions .....		27
Changes in the application of existing law .....		27
Compliance with clause 3—rule XIII .....		29

### SUMMARY OF BILL

The bill, as recommended by the Committee, provides appropriations for fiscal year 1998 legislative branch operations which total \$1,711,417,000. Of that amount, \$1,069,102,000 is for congressional operations and \$642,315,000 is for other agencies.

A summary of the recommendations follows:

<i>Fiscal year 1998</i>	<i>Amount</i>
Congressional operations .....	<sup>1</sup> \$1,069,102,000
Other agencies .....	642,315,000
Total .....	1,711,417,000

<sup>1</sup> Excludes Senate items, including those Senate items under the Architect of the Capitol.

Conforming with long practice under which each body of Congress determines its own housekeeping requirements and the other concurs without intervention, funds for the Senate are not included in the bill as reported to the House. Current appropriations estimates for the Senate for fiscal year 1998, including those under the Architect of the Capitol, total \$530,796,000.

A comparative summary of the bill by title and agency follows:

## SUMMARY OF THE BILL

[Note.—Excludes Senate items including those Senate items under Architect of the Capitol]

Agency	Bill compared with—			
	New budget (obligational) author- ity, fiscal year 1997	Budget estimates of new (obligational) authority, fiscal year 1998	New budget (obligational) author- ity recommended in bill	New budget (obligational) author- ity, fiscal year 1997 Budget estimates of new (obligational) authority, fiscal year 1998
TITLE I—CONGRESSIONAL OPERATIONS				
House of Representatives .....	\$684,098,200	\$752,383,000	\$708,738,000	—\$43,645,000
Joint items .....	88,581,000	92,306,000	88,802,000	—5,504,000
Office of Compliance .....	2,609,000	2,600,000	2,479,000	—121,000
Congressional Budget Office .....	24,532,000	24,995,000	24,797,000	—198,000
Architect of the Capitol (except Senate and Title II items) .....	100,384,000	121,856,000	111,031,000	—10,825,000
Congressional Research Service, Library of Congress .....	62,641,000	66,830,000	64,603,000	—2,227,000
Congressional printing and binding, Government Printing Office .....	81,669,000	84,025,000	70,652,000	—13,373,000
Total, title I—Congressional operations .....	1,044,514,200	1,114,995,000	1,069,102,000	—75,893,000
TITLE II—OTHER AGENCIES				
Botanic Garden .....	\$36,402,000	\$11,662,000	\$1,771,000	—\$9,891,000
Library of Congress (except Congressional Operations) .....	269,117,000	290,376,000	277,687,000	—12,689,000
Architect of the Capitol (Library buildings and grounds) .....	9,753,000	15,755,000	10,073,000	—5,682,000
Government Printing Office (except Congressional printing and binding) .....	29,077,000	30,477,000	29,264,000	—1,213,000
General Accounting Office .....	332,520,000	361,424,000	323,520,000	—37,904,000
Total, title II—Other agencies .....	676,869,000	709,694,000	642,315,000	—67,379,000
Grand total, new budget, including transfers (obligational) authority (for items considered by House) .....	1,721,383,200	1,854,689,000	1,711,417,000	—143,272,000

## HIGHLIGHTS OF BILL

## SUMMARY OF ESTIMATES AND RECOMMENDATIONS

*Budget estimates.*—The budget estimates considered by the Committee total \$1,854,689,000. By law, budget requests for the legislative branch are transmitted to the Congress by the Office of Management and Budget (OMB) and the President without change in the amounts submitted by the originating agency. The 1998 proposals appear on pages 359 through 364 of the “Analytical Perspectives” volume, and pages 17 through 43 of the “Appendix” volume of the 1998 Federal Budget (H. Doc. 105–3).

*Committee recommendations.*—A total of \$1,711,417,000 in new budget (obligational) authority is recommended for fiscal year 1998. The recommendation is \$143,272,000 less than was transmitted to the Congress, a reduction of 7.7 percent under the budget request. The bill, as reported, is \$533,583,000 below the 602(b) allocation established by the Committee on Appropriations pursuant to the Concurrent Resolution on the Budget. The bill does not include Senate items. If the Senate items were included at the level specified in the Committee’s 602(b) limits, the bill would be \$2,583,000 below the amount allocated to the Subcommittee on Legislative.

The recommendations in this bill continue an effort begun in the 104th Congress to insure the Legislative Branch is a full participant in the objective of balancing the Federal budget. With the enactment of this bill, the three year savings under the spending level adopted in the 103rd Congress will total \$630 million. If the current trend in legislative branch spending is tracked against the spending pattern during the previous 8 years, legislative spending will generate estimated savings of over \$3.5 billion through the year 2002 below those amounts that would otherwise have been spent. That \$3.5 billion is a direct contribution toward deficit reduction and the balanced budget target established by the Congress and the President for the year 2002.

*Staffing.*—For the past several years, the Committee has generally denied funding for net staffing increases throughout the legislative branch, or provided only those positions with very high priority. In this bill, funding for an additional 316 FTE’s are being eliminated from legislative agency rolls. Beginning in 1994, the agencies of the legislative branch have eliminated 3,814 FTE positions.

*Comparison with fiscal year 1997 appropriations.*—Compared with the appropriations enacted for fiscal year 1997, \$1,721,383,200, the recommendation of \$1,711,417,000 in new budget (obligational) authority for fiscal year 1998 is a reduction of \$9,966,200.

*Areas of major change.*—The recommended amount for fiscal year 1998 is a net decrease of \$9,966,200 below the level appropriated for fiscal year 1997. This decrease has several components. The sum of \$48,083,000 has been added over fiscal year 1997, in order to pay for mandatory pay and related costs. To meet the costs of inflation necessary to maintain the current level of services requires \$6,050,000. These costs primarily reflect year-to-year price changes for the same amount of services consumed. There will be a decrease of \$64,100,200 for programs, including a decrease of

\$11,291,200 due to legislation, a reduction of \$19,108,000 in workload, and a decrease of \$33,701,000 for equipment, alterations and repairs.

A summary of the areas of major changes recommended by general category follows:

AREAS OF MAJOR CHANGE: COMMITTEE BILL VERSUS FISCAL YEAR 1997 BUDGET AUTHORITY

Item	Mandatory pay and related costs	Price level changes	Program type changes			Total changes
			Legislation	Workload	Equipment, alterations, maintenance, repairs, etc.	
TITLE I—CONGRESSIONAL OPERATIONS						
House of Representatives	\$21,398,000	\$3,039,000	\$676,800	\$4,815,000	—\$5,289,000	\$24,639,800
Joint items	1,919,000	38,000	—950,000	449,000	—3,235,000	—1,779,000
Office of Compliance	—22,000	1,000	.....	—109,000	.....	—130,000
Congressional Budget Office	740,000	67,000	.....	—334,000	—208,000	265,000
Architect of the Capitol (except Senate and Title II items)	2,258,000	453,000	.....	701,000	7,235,000	10,647,000
Congressional Research Service, Library of Congress	1,743,000	219,000	.....	.....	.....	1,962,000
Congressional printing and binding, Government Printing Office	.....	.....	—11,017,000	.....	.....	—11,017,000
TITLE II—OTHER AGENCIES						
Botanic Garden	126,000	.....	.....	—1,277,000	—33,480,000	—34,631,000
Library of Congress (except Congressional Research Service)	6,192,000	1,602,000	.....	—750,000	1,526,000	8,570,000
Architect of the Capitol (Library buildings and grounds)	339,000	.....	.....	231,000	—250,000	320,000
Government Printing Office (except Congressional printing and binding)	171,000	631,000	.....	—615,000	.....	187,000
General Accounting Office	13,219,000	.....	.....	—22,219,000	.....	—9,000,000
Total	48,083,000	6,050,000	—11,290,200	—19,108,000	—33,701,000	—9,966,200

## STRUCTURE OF THE BILL

The bill is divided into three titles:

### TITLE I—CONGRESSIONAL OPERATIONS

Title I—Congressional Operations contains the appropriations for the actual operation of the Congress. Traditionally, Congressional operations has included the House of Representatives (Senate items will be added by that body), joint items, the Office of Compliance, the Congressional Budget Office, the Architect of the Capitol (except Senate office buildings and Library of Congress buildings and grounds), the Congressional Research Service, and the Congressional printing and binding portion of the Government Printing Office.

### TITLE II—OTHER AGENCIES

Title II—Other Agencies contains the budget for several activities which do not provide primary support to the Congress. For instance, the activities of the Library of Congress, except the Congressional Research Service, are carried in this title. This includes such Library activities as the program to provide books for the blind and physically handicapped, the operation of the Copyright Office (including copyright royalty regulation) and Library services to the public and to the government of the United States. The non-Congressional operations of the Government Printing Office are contained in title II, such as the depository library program, which acquires or prints federal publications for distribution to the libraries, and sales of government publications to the general public. Also, although much of the workload of the General Accounting Office is in direct support of the Congress, including work mandated by statute or requested by committees and Members of Congress, the balance of that agency's workload involves its more general legislative requirements. The nature of that work is directed toward the improvement of the operation of the Federal government through review and evaluation of programs and the prevention of fraud and waste, as well as accounting and financial management improvements. The GAO budget, therefore, is carried in title II of the bill. The Botanic Garden rounds out the items included in title II.

### TITLE III—GENERAL PROVISIONS

Title III contains general provisions.

### LEGISLATIVE BRANCH WIDE MATTERS

An open exchange of technology, projects, plans and developments is crucial to the success of a legislative branch wide information system. It is expected, therefore, that the following organizations will continue to participate and assist in all the efforts of the Clerk of the House and the Secretary of the Senate: the Library of Congress, the Government Printing Office, House Information Resources, the Senate Computer Center, the General Accounting Office, the Congressional Budget Office, and the Architect of the Capitol.

The Committee on House Oversight and the Senate Committee on Rules and Administration have begun a process to develop a common information dissemination system. The Legislative Information System (LIS) being developed by the Congressional Research Service and the Library of Congress, when completed, will replace the retrieval functions for legislative information systems currently being operated by House Information Resources (HIR). The Library and CRS must devote sufficient resources to accomplish the following during FY1998:

- Provide comparable functionality so that legacy retrieval systems can be retired by 12/31/98;

- Improve the productivity of Congressional staff by making significant progress in implementing previously identified high priority functionality; and

- Improve the accuracy, usability, and timeliness of legislative information retrieval.

In considering the fiscal year 1998 budget requests, special attention was given to the so-called "mandatory" increases that agencies justify as necessary to fund the annual cost-of-living (COLA)/comparability raises, merit and longevity increases, employee benefits, workmen's compensation, and similar compensation-related matters for current legislative branch staff. These mandatory increases total \$63 million, a large sum in a budget that is being tightly controlled. Instead of providing the entire mandatory increase, the Committee has allowed increases pertaining to FY 1997 pay actions already taken, and certain FY 1998 adjustments. Specifically, increases associated with annualizing the FY 1997 COLA/comparability, benefit increases, and other FY 1997 pay actions are included in this bill, as are increases associated with prospective FY 1998 COLA/comparability and benefit adjustments. The Committee expects each agency to manage within approved levels the anticipated increases for within-grade increases, merit pay, and promotions. The Committee's approach generally agrees with the practices for estimating personnel compensation in the executive branch.

The agencies, offices, and joint items included within the bill are reminded that budget justifications are due to the Committee by mid-December.

## TITLE I—CONGRESSIONAL OPERATIONS

The Committee bill recommends a total of \$1,069,102,000 for fiscal year 1998 for those activities in direct support of the operations of the Congress (exclusive of the Senate), which is an increase of \$24,587,800 above the fiscal year 1997 level. Budget estimates considered by the Committee total \$1,144,995,000, which have been reduced by \$75,893,000.

A summary of the recommendations follows:



*Title I—Congressional Operations*

<i>Item</i>	<i>Amount</i>
House of Representatives .....	\$708,738,000
Joint items .....	86,802,000
Office of Compliance .....	2,479,000
Congressional Budget Office .....	24,797,000
Architect of the Capitol (except Senate and Title II items) .....	111,031,000
Congressional Research Service, Library of Congress .....	64,603,000
Congressional printing and binding, Government Printing Office .....	70,652,000
Total .....	1,069,102,000

**HOUSE OF REPRESENTATIVES**

The Committee recommends a total of \$708,738,000 for the operations of the House of Representatives during fiscal year 1998. The allowance is \$43,645,000 below the appropriations requested, and \$24,639,800 above the amount appropriated for the current fiscal year.

The following tabulation summarizes the recommendations:

*House of Representatives*

<i>Item</i>	<i>Amount</i>
Salaries and expenses:	
House leadership offices .....	\$12,293,000
Members' representational allowances .....	379,789,000
Committee salaries and expenses .....	104,544,000
Salaries, officers and employees .....	84,356,000
Allowances and expenses .....	127,756,000
Total, Salaries and Expenses .....	708,738,000
Total, House of Representatives .....	708,738,000

**SALARIES AND EXPENSES**

1997 appropriation .....	\$683,831,000
1998 budget estimate .....	752,383,000
Committee recommendation .....	708,738,000

The appropriation for the operations of the House of Representatives is the salaries and expenses appropriation. The account includes the following House activities: House leadership offices; Members' representational allowances; committee salaries and expenses; salaries, officers and employees; allowances and expenses; and the day care center. The amount provided is \$708,738,000, and includes a prospective cost-of-living adjustment for staff salaries (estimated at 2.8% for all Federal employees in the President's budget), increased resources for committee oversight activities, and a continuation of the investments being made in computing resources and telecommunications, i.e., the CyberCongress initiative.

**HOUSE LEADERSHIP OFFICES**

1997 appropriation .....	\$11,592,000
1998 budget estimate .....	11,916,000
Committee recommendation .....	12,293,000

The Committee recommends a total of \$12,293,000 for the operations of the leadership offices during fiscal year 1998.

The allocation by office follows:

*House leadership offices*

<i>Item</i>	<i>Amount</i>
Office of the Speaker .....	\$1,590,000
Office of the Majority Floor Leader .....	1,626,000
Office of the Minority Floor Leader .....	1,652,000
Office of the Majority Whip .....	1,024,000
Office of the Minority Whip .....	998,000
Speaker's Office for Legislative Floor Activities .....	397,000
Republican Steering Committee .....	736,000
House Republican Conference .....	1,172,000
House Democratic Steering and Policy Committee .....	1,277,000
House Democratic Caucus .....	631,000
Nine Minority Employees .....	1,190,000
Total .....	12,293,000

## MEMBERS' REPRESENTATIONAL ALLOWANCES

1997 appropriation .....	\$363,313,000
1998 budget estimate .....	405,450,000
Committee recommendation .....	379,789,000

A total of \$379,789,000 is recommended for the representational allowances of the Members of the House. In recommending this amount, the Committee was provided with estimates of \$265,484,000 for clerk hire salaries, \$87,934,000 for official expenses, and \$26,371,000 for official mail. It should be pointed out that each Member has an overall consolidated allowance established by the Committee on House Oversight from which staff salaries, office expenses, and mail costs are drawn.

Many Members do not expend their full allowance. That is why the Committee bill does not fully fund this account. The frugality of those Members is already projected in the bill presented by the Committee. Since these prospective savings are already taken in the bill, they reduce the need for appropriated funds and, therefore, contribute directly to the reduction in federal spending and consequently lower the projected deficit. If the Committee bill were to fully fund the Members' Representational Allowance, the amount appropriated would have to be increased by \$17 million.

## COMMITTEE EMPLOYEES

1997 appropriation .....	\$97,802,000
1998 budget estimate .....	108,586,000
Committee recommendation .....	104,544,000

In the 1996 appropriations bill, the Committee employees account was consolidated from several component accounts. The staff of the Committees of the House were reduced by 33% at the beginning of the 104th Congress. The funding in this bill reflects those reductions and provides \$104,544,000 for the salaries and expenses of the 19 standing committees and one permanent select committee of the House, as follows:

*Standing Committees, special and select*—For the salaries and expenses of committees funded in the biennial funding resolution, \$86,268,000 is provided.

*Committee on Appropriations*—For the salaries and expenses of the Committee on Appropriations (including the studies and investigation activities authorized by section 202(b) of the Legislative Reorganization Act of 1946), \$18,276,000 is provided.

Details of the funding resolutions approved by the House for the 105th Congress, follow:

COMMITTEE FUNDING AUTHORIZATIONS, 105TH CONGRESS

Committee	1st session	2nd session	Total
Agriculture .....	\$3,791,039	\$3,865,123	\$7,656,162
Banking and Financial Services .....	4,363,817	4,537,800	8,901,617
Budget .....	4,970,000	4,970,000	9,940,000
Commerce .....	7,122,959	7,412,447	14,535,406
Education and the Workforce .....	5,002,127	5,122,986	10,125,113
Government Reform and Oversight .....	11,702,573	8,317,999	20,020,572
House Oversight .....	3,042,603	3,007,746	6,050,349
Intelligence .....	2,358,040	2,457,486	4,815,526
International Relations .....	5,145,358	5,223,000	10,368,358
Judiciary .....	5,054,800	5,549,241	10,604,041
National Security .....	4,719,454	5,002,291	9,721,745
Resources .....	4,800,014	5,076,536	9,876,550
Rules .....	2,306,407	2,342,695	4,649,102
Science .....	4,263,672	4,414,158	8,677,830
Small Business .....	1,936,471	1,970,470	3,906,941
Standards of Official Conduct .....	1,276,300	1,180,000	2,456,300
Transportation and Infrastructure .....	5,992,229	6,192,230	12,184,459
Veterans' Affairs .....	2,084,368	2,259,792	4,344,160
Ways and Means .....	5,366,700	5,670,207	11,036,907
Subtotal .....	85,298,931	84,572,207	169,871,138
Reserve Fund .....			7,900,000
Total .....			177,771,138

Since the funding resolution is done on a biennial basis, which expires on December 31, 1998, FY 1997 and FY 1998 committee funding is provided to remain available until December 31, 1998.

SALARIES, OFFICERS AND EMPLOYEES

1997 appropriation .....	\$86,259,000
1998 budget estimate .....	91,770,000
Committee recommendation .....	84,356,000

The Committee recommendation for the salaries and expenses of House officers and employees of the various activities funded through this consolidated item totals \$84,356,000. This amount represents an overall decrease of \$7,414,000 below the budget request and \$1,903,000 below the amount enacted in fiscal year 1997. Cost of living funds are provided, as are projected overtime costs.

Since the Office of the Clerk of the House will manage additional programs in fiscal year 1998, the Committee has provided resources, within the \$16,804,000 provided to the Clerk, for printing services functions transferred to that Office from the Chief Administrative Officer and for the document management system that was requested as a separate item under the allowances and expenses account. The Sergeant at Arms has been funded at \$3,564,000, the level requested, adjusted for currently projected payroll costs. The Chief Administrative Officer's budget has been set at \$50,727,000, including \$14,957,000 for the net operating costs of House Information Resources (HIR). \$8,253,000 for the net expenses of telecommunications costs for the House has been designated as part of the direct appropriation to HIR. For personnel, funds for 250 FTE's are provided, a reduction of 20 FTE's from the

number authorized but an increase of 20 FTE's above the current level. Funds for new telephone handsets have not been provided. Over 1,800 telephone instruments are in the available inventory. Campus Data Network costs have been reduced by \$1,600,000 since user requirements have not been provided. A savings of \$900,000 in the cost of frame relay telecommunications has been taken due to an analysis by the House Inspector General. For other HIR operations costs, \$761,500 is provided for other services, \$544,000 for supplies and materials, and \$2,793,369 for equipment. In addition, HIR is authorized to expend \$4,037,000 in reimbursements. The Committee understands that the Committee on House Oversight will have final approval authority on these purchases and that Committee may wish to rearrange the purchase priorities for these items. It is possible that some of the items not funded may be acquired through reprogramming savings, if they can be found. The Committee will be willing to consider such reprogrammings. HIR is directed to upgrade their services to the Office of Law Revision Counsel, who have been effected by a decision on the part of HIR to withdraw support for maintaining the U.S. Code on a CD-ROM electronic data base. The CD-ROM is very cost-effective, and of increasing utility to users of the U.S. Code throughout the legal community. This and other deterioration in HIR services to the Law Revision Counsel should be given strong and immediate attention by HIR management.

In November of 1995, the Committee on House Oversight adopted a resolution which, among other things, called for HIR to plan for the orderly elimination of its mainframe. Since that time, plans have been approved to migrate specific systems, and substantial progress has been achieved towards off-loading the mainframe in such areas as messaging and legislative information. The capacity of the mainframe and its associated storage will continue to diminish during 1998. Prospective plans for major systems affected by the Year 2000, such as the House payroll system and the Office Systems Management system, would also further reduce the need for, and the benefits of, a dedicated House mainframe by 1999. It is appropriate to determine if the House could be better served in the future by either out-sourcing the operation of the mainframe computer to a vendor or relocating the final mainframe systems to another legislative branch agency. We would like the House Inspector General to study this issue and report his findings back to the Committees on House Oversight and Appropriations within six months.

The House Information Resources is directed to prepare a report for submission to the Committee on House Oversight outlining the steps necessary to use User Datagram Protocol (UDP) throughout the House user community.

The office of the Inspector General has been provided two more FTE's. Funds for the annual House financial audit have not been provided since it is the intent to use FY 1997 funds for those purposes.

The Inspector General is directed to prepare a report for submission to the Committee on House Oversight and the Committee on Appropriations comparing the wage structure and benefits currently provided to employees of the House Beauty Shop and the

House Barber Shop with the wage structure and benefits provided to such employees prior to privatization. Also, funds have been provided for the release of an Inspector General report on the Office of the Chief Administrative Officer.

The administrative staff officers of the House (the Clerk of the House, Sergeant at Arms, Chief Administrative Officer, and the Inspector General) are reminded that funding levels are provided on the basis of a certain number of full time equivalent positions. If additional FTE's are authorized during the fiscal year, the officers should determine the source of the additional personnel funding, including the need for a reprogramming of funds, and advise the Committee accordingly. This is the current procedure and is designed to inform the Committee on Appropriations of the potential impact on future year funding needs.

*Salaries, officers and employees*

<i>Item</i>	<i>Amount</i>
Office of the Clerk .....	\$16,804,000
Office of the Sergeant at Arms .....	3,564,000
Office of the Chief Administrative Officer .....	50,727,000
Office of Inspector General .....	3,808,000
Office of the Chaplain .....	133,000
Office of the Parliamentarian .....	1,101,000
Parliamentarian .....	(852,000)
Compilation of Precedents .....	(249,000)
Office of the Law Revision Counsel .....	1,821,000
Office of the Legislative Counsel .....	4,827,000
Corrections Calendar Office .....	791,000
Other authorized employees .....	780,000
Total .....	84,356,000

*House of Representatives Child Care Center.*—The bill provides authority for the House day care center budget, as required by Sec. 312(d)(1) of Public Law 102–90, as presented to the Committee by the Chief Administrative Officer. It should be noted that day care center operations are funded by tuition and other center-generated revenues.

ALLOWANCES AND EXPENSES

1997 appropriation .....	\$124,865,000
1998 budget estimate .....	134,661,000
Committee recommendation .....	127,756,000

A total of \$127,756,000 is recommended for fiscal year 1998 for allowances and expenses. This amount is \$6,905,000 below the budget request and \$2,891,000 above the current level. These funds include supplies, materials, administrative costs, and Federal tort claims; the costs of official mail for the Committees, leadership, and administrative offices; employee benefits; and miscellaneous items. Over 97.3% of these funds is for the employer share of retirement, health care, and unemployment compensation payments for House employees.

The following table sets forth the various expense categories within this appropriation:

*Allowances and Expenses*

<i>Detail</i>	<i>Recommended 1998</i>
Supplies, materials, administrative costs and Federal tort claims	\$2,225,000
Official mail .....	500,000
Government contributions .....	124,390,000
Miscellaneous items:	
House automobiles .....	86,000
Gratuities to beneficiaries of deceased staff .....	500,000
Interparliamentary receptions .....	55,000
Subtotal miscellaneous items .....	641,000
Total, allowances and expenses .....	127,756,000

## ADMINISTRATIVE PROVISIONS

Section 101 makes permanent the provisions of House Resolution 7, One Hundred Fifth Congress, establishing the Corrections Calendar Office and the provisions of House Resolution 130, One Hundred Fifth Congress, providing lump sum authorization for the Corrections Calendar Office. Section 102 clarifies the identification of the appropriation accounts referred to in Sec. 107(b) of the Legislative Branch Appropriations Act of 1996. Section 103 authorizes lump-sum payments for House employees when authorized by the employing authority. Section 104 authorizes Members to employ non-permanent interns in their district offices. Section 105 makes a technical correction in the House of Representatives Administrative Reform Technical Corrections Act (110 Stat. 1731).

## JOINT ITEMS

The Committee recommends appropriations totaling \$86,802,000 for fiscal year 1998 for the various joint committees and activities carried under this heading. The recommendation is \$5,504,000 under the amounts requested for fiscal 1998 and a reduction of \$1,779,000 under the amounts appropriated in FY1997.

The following summarizes the recommendations:

*Joint Items*

<i>Item</i>	<i>Amount</i>
Joint Economic Committee .....	\$2,750,000
Joint Committee on Printing .....	804,000
Joint Committee on Taxation .....	5,907,000
Office of the Attending Physician .....	1,266,000
Capitol Police Board .....	74,054,000
Capitol Guide Service and Special Services Office .....	1,991,000
Statements of appropriations .....	30,000
Total .....	86,802,000

## JOINT ECONOMIC COMMITTEE

1997 appropriation .....	\$2,750,000
1998 budget estimate .....	2,750,000
Committee recommendation .....	2,750,000

The Committee has provided \$2,750,000 for the Joint Economic Committee.

## JOINT COMMITTEE ON PRINTING

1997 appropriation .....	\$777,000
1998 budget estimate .....	807,000
Committee recommendation .....	804,000

The bill provides \$804,000 for the operations of the Joint Committee on Printing.

## JOINT COMMITTEE ON TAXATION

1997 appropriation .....	\$5,470,000
1998 budget estimate .....	6,126,000
Committee recommendation .....	5,907,000

The Committee recommends an appropriation of \$5,907,000 for the Joint Committee on Taxation, an increase of \$437,000 over the current level. This amount will fund 5 FTE's above the level funded in FY 1997.

## OFFICE OF THE ATTENDING PHYSICIAN

1997 appropriation .....	\$1,225,000
1998 budget estimate .....	1,266,000
Committee recommendation .....	1,266,000

The Committee has approved \$1,266,000 for medical supplies, equipment, expenses, and allowances of Navy personnel detailed to the Office of the Attending Physician.

## CAPITOL POLICE BOARD

1997 appropriation .....	\$75,388,000
1998 budget estimate .....	79,336,000
Committee recommendation .....	74,054,000

The recommendations in the bill provide a total of \$74,054,000 for the expenses and personnel authorized for police services throughout the Capitol buildings and grounds during fiscal year 1998.

The Committee notes again the need for improved bookkeeping on the part of the Capitol Police. One possible contributor to inadequate recordkeeping may be the existence of three different data bases supporting the police operation. Both House and Senate finance offices provide records and support. The police administration also maintains extensive budget, accounting, and operating records. Undoubtedly, these separate and disparate information infrastructures present an administrative burden to the objectives of an efficient and reliable information system which fully supports the police unit. The police are again encouraged to improve their record keeping, perhaps through the use of cross servicing arrangements.

The following tabulates the number of FTE's and the funding provided:

Items	Authorized FTE's	Amount
Salary expenses, Capitol Police on House Payroll .....	<sup>1</sup> 596	\$34,118,000
Salary expenses, Capitol Police on Senate Payroll .....	<sup>2</sup> 659	36,837,000
Subtotal .....	1,255	<sup>3</sup> 70,955,000

Items	Authorized FTE's	Amount
General expenses .....	.....	3,099,000
Grand total, all police services .....	.....	74,054,000

<sup>1</sup> Includes 119 civilian positions.

<sup>2</sup> Includes 85 civilian positions.

<sup>3</sup> Includes overtime funds of \$4,000,000.

## CAPITOL POLICE

### SALARIES

1997 appropriation .....	\$69,356,000
1998 budget estimate .....	73,935,000
Committee recommendation .....	70,955,000

The Committee recommends \$70,955,000 for 1,255 full time equivalent positions for the Capitol Police, of which \$34,118,000 and 596 FTE's are for the House rolls and \$36,837,000 and 659 FTE's are for the Senate rolls. These amounts include \$4,000,000 for overtime, equally divided between House and Senate details. In addition, \$403,000 is provided for annualization of the FY97 pay raise, \$1.2 million, which is fenced pending approval by the appropriate authorities, is provided for a prospective COLA in FY 1998, and \$114,000 is provided for a net increase in personnel benefits. Parity increases are not funded.

## CAPITOL POLICE

### GENERAL EXPENSES

1997 appropriation .....	\$6,032,000
1998 budget estimate .....	5,401,000
Committee recommendation .....	3,099,000

The sum of \$3,099,000 is recommended for supplies, materials, equipment, training and other expenses of the Capitol Police force during the next fiscal year. Of this amount, the budgeted amounts for travel, transportation, and rent, communications and utilities are provided. For other services, \$1,499,000 is provided for the items requested; the \$2,167,000 for reimbursement for computer and telecommunication services is not allowed. For supplies and materials, \$976,000 is provided, and \$268,000 is included for equipment.

Language has been included which authorizes a unified payroll and leave system for the Capitol Police.

## CAPITOL GUIDE SERVICE AND SPECIAL SERVICES OFFICE

1997 appropriation .....	\$1,991,000
1998 budget estimate .....	1,991,000
Committee recommendation .....	1,991,000

The Committee bill provides \$1,991,000 for the operation of the Capitol Guide Service and Special Services Office during the next fiscal year.



## STATEMENTS OF APPROPRIATIONS

1997 appropriation .....	\$30,000
1998 budget estimate .....	30,000
Committee recommendation .....	30,000

The sum of \$30,000 is included in the bill for the preparation of the usual compilation of the statements of appropriations for the 2nd session of the 105th Congress. This publication is compiled jointly by the House and Senate Committees on Appropriations.

## OFFICE OF COMPLIANCE

## SALARIES AND EXPENSES

1997 appropriation .....	\$2,609,000
1998 budget estimate .....	2,600,000
Committee recommendation .....	2,479,000

The bill provides \$2,479,000 for the Office of Compliance. Except for personnel costs, all object class items are held to the FY 1997 levels or the budget request, whichever is lower. The normal provision for awards and settlements has also been included.

## CONGRESSIONAL BUDGET OFFICE

## SALARIES AND EXPENSES

1997 appropriation .....	\$24,532,000
1998 budget estimate .....	24,995,000
Committee recommendation .....	24,797,000

The Committee recommends an appropriation of \$24,797,000 for the Congressional Budget Office.

## ARCHITECT OF THE CAPITOL

## (CONGRESSIONAL SUPPORT ITEMS ONLY)

1997 appropriation .....	\$100,384,000
1998 budget estimate .....	121,856,000
Committee recommendation .....	111,031,000

The Committee recommends a total of \$111,031,000 for fiscal year 1998 for the various operational and maintenance activities under the jurisdiction of the Architect of the Capitol (AOC) that are directly related to the operation of the Congress. Excluded are Senate housekeeping items which are traditionally left for consideration by that body, as well as the appropriations for the Botanic Garden and the structural and mechanical care of the Library of Congress buildings and grounds that are contained in title II of the bill. This amount is \$10,825,000 below the amount requested, and \$10,647,000 above the fiscal year 1997 appropriation.

A summary of the appropriations recommended follows:

*Architect of the Capitol (Excluding Senate and Title II Items)*

<i>Item</i>	<i>Amount</i>
Office of the Architect of the Capitol:	
Salaries .....	
Contingent expenses .....	
Capitol buildings and grounds:	
Capitol buildings .....	\$36,827,000
Capitol grounds .....	4,991,000
House office buildings .....	37,181,000
Capitol Power Plant .....	32,032,000
Total .....	111,031,000

## OFFICE OF THE ARCHITECT OF THE CAPITOL

*Salaries.*—The Committee has accepted the Architect's recommendation to include the salary expenses for the central administrative offices of the Office of the Architect within the Capitol buildings appropriation.

The Committee believes the operation and management of the waste recycling program needs improvement. There are recurring reports that compliance is sporadic and implementation is a low priority under the approach first developed in a pilot test conducted in 1990. Recycling is an important activity and funds appropriated to the Architect to carry it out must be spent in a cost-effective manner. Therefore, the Committee directs the Architect to review current procedures and design an updated program. Among other things, to elicit cooperation and compliance, every Member, Committee, and staff office must be contacted directly and given specific guidance on what materials are to be recycled and how the office should handle them. Equally important, the Architect must establish appropriate means to ensure that all participating AOC personnel are adequately trained and supervised in the implementation of the program.

*Contingent expenses.*—Funds to cover the costs of surveys and studies and to meet unforeseen expenses are provided within the level provided for Capitol buildings.

## CAPITOL BUILDINGS AND GROUNDS

*Capitol buildings.*—A total of \$36,827,000 is recommended for the operation and maintenance of the Capitol building and the electrical substations of the Senate and House office buildings during fiscal year 1998. In addition to the transfer of salaries and contingent expense funds to this appropriation, the bill provides \$243,000 for various recurring maintenance projects, and \$1,725,000 for cyclical maintenance. In the latter category, \$75,000 is provided for replacing a fire pump, \$150,000 to design a legislative call system, and \$1.5 million to begin the rehabilitation of the Dome. Under continuing and new programs, \$245,000 is provided for timers and sound reinforcement in committee rooms, \$200,000 for renovations to the K-9 facility, \$930,000 for improving the sound system in the House chamber, \$100,000 for renovations at the South Capitol Street warehouse, \$50,000 for the design of an emergency management system, \$150,000 for a fire alarm system upgrade, \$650,000 for an integrated management system, and \$250,000 for security installations.

*Capitol grounds.*—The appropriation of \$4,991,000 is recommended for the care and improvement of the grounds surrounding the Capitol, the Senate and House office buildings, and the Capitol power plant during the ensuing fiscal year. This is \$1,627,000 below the amount requested and \$29,000 below the amount enacted in fiscal year 1997. For recurring maintenance, \$15,000 is provided.

*House office buildings.*—The sum of \$37,181,000 is recommended for the operation of the House office buildings during the next fiscal year. For recurring maintenance, \$683,000 is provided. For cyclical maintenance, \$1,571,000 is provided, including \$75,000 for a fire pump, \$496,000 to replace the roofs over the cafeteria and the Ways and Means Committee rooms at the Longworth building, and \$1,000,000 to begin an extensive repair of the garage floors in the Cannon building. For continuing and new projects, \$1,879,000 is provided, including an increase of \$1,464,000 for the wiring and sprinkler project at Rayburn, \$225,000 for committee room sound systems, and \$190,000 for various fire protection systems. Existing resources should be used for modifications to stairwell guardrails at the Rayburn House Office Building.

The Committee urges the Architect of the Capitol to undertake a study of the feasibility of installing adequate shower and locker facilities to meet the needs of House employees.

*Capitol Power Plant.*—The Committee recommends the appropriation of \$32,032,000 for the power plant for fiscal year 1998, in addition to offsetting collections of \$4,000,000. Under recurring items, an increase of \$800,000 is provided for the purchase of electrical energy, and increases of \$50,000 and \$20,000, respectively, for miscellaneous improvements and supplies. \$550,000 is provided to extend chilled water lines to the Botanic Garden Conservatory.

## LIBRARY OF CONGRESS

### CONGRESSIONAL RESEARCH SERVICE

1997 appropriation .....	\$62,641,000
1998 budget estimate .....	66,830,000
Committee recommendation .....	64,603,000

*Salaries and expenses.*—The Committee recommends \$64,603,000, including an increase of \$1,743,000 for mandatory items and \$218,600 for price level increases, for fiscal year 1998 for the salaries and expenses of the Congressional Research Service.

### GOVERNMENT PRINTING OFFICE

#### CONGRESSIONAL PRINTING AND BINDING

##### (INCLUDING TRANSFER OF FUNDS)

1997 appropriation .....	\$81,669,000
1998 budget estimate .....	84,025,000
Committee recommendation .....	70,652,000

The Committee has included a direct appropriation of \$70,652,000 for printing and binding of congressional documents at the Government Printing Office for use by Congress and by-law programs. In addition, a transfer of \$11,017,000 from the GPO re-

volving fund for this account is authorized. The revolving fund is GPO's direct source of paying the expenses of its operation, and the revolving fund has sustained losses over recent years because GPO's costs of operation are higher than the revenues received based upon rates they charge executive, judicial and legislative branch printing and binding customers. In order to recover operating losses, GPO has transferred over \$19 million to the revolving fund from unused prior-year appropriations to the Congressional Printing and Binding account. Yet, over half (58%) of the printing done by GPO in its plant is for the other two branches of government. The transfer in the bill returns to the Congressional Printing and Binding account 58% of the transfers by GPO, the percentage of printing done for non-Congressional customers.

A comparative summary of the recommendation by category of work follows:

#### CONGRESSIONAL PRINTING AND BINDING

	Appropriation 1997	Requested 1998	Recommended 1998
Congressional Record program .....	\$18,918,000	\$21,167,000	.....
Miscellaneous publications .....	5,564,000	4,644,000	.....
Miscellaneous printing and binding .....	15,876,000	15,795,000	.....
Details to Congress .....	2,356,000	2,340,000	.....
Document envelopes and document franks .....	972,000	1,110,000	.....
Business and committee calendars .....	1,760,000	2,673,000	.....
Bills, resolutions, and amendments .....	10,494,000	11,000,000	.....
Committee reports .....	3,913,000	4,876,000	.....
Documents .....	1,728,000	1,815,000	.....
Hearings .....	17,316,000	17,100,000	.....
Committee prints .....	2,772,000	1,505,000	.....
Total .....	81,669,000	84,025,000	70,652,000
(By transfer) .....			(11,017,000)

#### TITLE II—OTHER AGENCIES

A total of \$642,315,000 is recommended for the five programs carried in this title of the bill. This allowance is \$67,379,000 less than requested and \$34,554,000 below the amount appropriated in fiscal year 1997.

A summary of the amounts recommended by agency follows:

#### *Title II—Other Agencies*

<i>Agency</i>	<i>Fiscal year 1998 recommendations</i>
Botanic Garden (including Conservatory renovation) .....	\$1,771,000
Library of Congress (except Congressional Research Service) .....	277,687,000
Architect of the Capitol: Library buildings and grounds .....	10,073,000
Government Printing Office (except Congressional Printing and Binding) .....	29,264,000
General Accounting Office (net appropriation) .....	323,520,000
Total .....	642,315,000

## BOTANIC GARDEN

## SALARIES AND EXPENSES

1997 appropriation .....	\$36,402,000
1998 budget estimate .....	11,662,000
Committee recommendation .....	1,771,000

The amount recommended for the Botanic Garden is \$1,771,000. The amount provided in the bill will continue operations of the plant nursery at D.C. Village. Since the Conservatory of the Botanic Garden will close for emergency renovation and repairs by the end of fiscal year 1997, no funds are provided for the operation of the Conservatory. The Committee directs that the staff that otherwise would be employed at the Conservatory be assigned to project or other appropriate payrolls. No layoffs are authorized by this funding action since this very valuable and experienced staff resource will be needed to operate the renovated facility when it reopens.

## LIBRARY OF CONGRESS

## (EXCEPT CONGRESSIONAL RESEARCH SERVICE)

The Committee recommends appropriations totaling \$277,687,000 for the operations of the Library of Congress (except the Congressional Research Service, which is carried in title I of the bill) for fiscal year 1998. The following table summarizes the allocation of funds by appropriation account:

*Library of Congress*

<i>Item</i>	<i>Amounts</i>
Fiscal year 1998:	
Salaries and expenses .....	\$215,638,000
Copyright Office .....	11,935,000
Books for the blind and physically handicapped .....	45,936,000
Furniture and furnishings .....	4,178,000
Total .....	277,687,000

## TOTAL RESOURCES

The Library also receives funds from other appropriations and sources estimated to total \$225,461,000 for fiscal year 1998 including \$64,603,000 for the Congressional Research Service in title I of the bill, and \$10,073,000 appropriated to the Architect of the Capitol for the structural and mechanical care of the Library buildings. The remainder consists of receipts from copyright fees and the sale of catalog records and publications, income from gift and trust funds, and reimbursements for services performed for other Government agencies. Thus, a total of \$503,148,000 from all sources will be available to the Library during the next fiscal year. Of that amount, \$132,093,000 (26.3%) is for support of Congress. The balance is general government or public service in nature, such as the Copyright Office, the National Library Service, the Federal Research Division, and the many services conducted for the Nation's libraries.

The appropriations in the bill for all Library programs will finance the level of full time equivalent positions currently projected for fiscal year 1997, now estimated by the Library of Congress at 4,107. In addition, there are several hundred other positions financed through reimbursable and gift and trust fund programs. The Committee has not provided funds for the "succession plan" initiative requested by the Library. The bill does provide an increase of \$7,936,000 in mandatory costs for the current FTE base. Thus, the Library of Congress has received full funding for their current staffing level (adjusted for the bill-wide absorption as outlined in the section of the report on "Legislative Branch Wide Matters").

A breakdown by source and amount of funding follows:

*Total resources, Library of Congress, 1998*

<i>Item</i>	<i>Amount</i>
Annual appropriations:	
Title I—Congressional Research Service .....	\$64,603,000
Title II—Library (direct) .....	277,687,000
Architect of the Capitol, Library buildings and grounds .....	10,073,000
Total annual appropriations (in bill) .....	352,363,000
Receipts from copyright fees and sale of catalog records and publications .....	30,295,000
Gift, trust and revolving funds .....	31,706,000
Reimbursement for services performed .....	88,784,000
Total .....	503,148,000

**SALARIES AND EXPENSES**

1997 appropriation .....	\$208,138,000
1998 budget estimate .....	224,189,000
Committee recommendation .....	215,638,000
(Plus: Authority to spend receipts) .....	(7,869,000)
Total available .....	223,507,000

The sum of \$223,507,000, including \$7,869,000 in offsetting receipts, is recommended for salaries and expenses, which is the basic appropriation for the operation of Library programs, a reduction of \$8,551,000 under the budget request and an increase of \$7,500,000 above 1997. This level of funding provides for 2,729 FTE's, including all necessary mandatory costs, which is the number of FTE's projected for the current year in the salaries and expenses program.

No new positions are provided. To the extent additional positions are required, the Library is encouraged to fund them through attrition or reprogramming requests. Price level requests have been limited to 4%, subject to reallocation by the Library for higher priorities. For the purchase of books, \$8,845,000 is provided, in addition to the collections acquired through the copyright program, gifts, and exchange programs. For collections security, an additional \$400,000 is provided that may be used for contracting out for building security, subject to the approval of a comprehensive security program by the oversight committees.

For the integrated library system (ILS), \$1.775 million is provided. This program is needed and the Library has estimated it will cost about \$40 million over the next several years. However,

according to the General Accounting Office, much must be done before the Library awards the contract to acquire an ILS, including:

- Designating a senior executive to manage the project full time;
- Developing a robust ILS project management structure;
- Transitioning the necessary internal staff to the project;
- Implementing policies and procedures for project management, scheduling, and tracking; configuration management; project cost accounting and control; requirements management; quality assurance; and data management and administration;
- Specifying a phased development approach and placing a limit on custom development in the request for proposals;
- Developing detailed transition, data conversion, arrearage reduction, training, and post deployment human resource utilization plans; and
- Implementing a system capable of continuously tracking all ILS-related benefits and costs.

It is the belief of the Committee that the vast majority of these activities can be funded with existing resources. Accordingly, the \$1.775 million for fiscal year 1998 should be sufficient to carry them out, issue a request for proposals, evaluate responses, and proceed with the acquisition in a phased manner.

The Committee is aware that the Puerto Rico State Historical Records Advisory Board has requested that a collaboration be established with the Library's Directorate of Preservation to improve the conservation and preservation of Puerto Rico's state historical records. The Library has responded with an offer of assistance in education and training in preservation and conservation, sources of preservation information, and assistance with the development of strategies for increasing preservation awareness and knowledge in Puerto Rico. The Committee recognizes the importance of preserving documentary heritage and commends the Library for its offer of assistance.

#### COPYRIGHT OFFICE

1997 appropriation .....	\$11,133,000
1998 budget request .....	13,280,000
Committee recommendation .....	11,935,000
(Plus: Authority to spend receipts) .....	(22,426,000)
Total available .....	34,361,000

*Salaries and expenses.*—A direct appropriation of \$11,935,000 is provided for the Copyright Office during fiscal year 1998, and authority has been provided to spend up to \$22,426,000 in receipts from copyright fees and assessments to the copyright owners fund for the costs of administering the copyright royalty program. This funding provides all mandatory increases for the number of FTE's projected for the current fiscal year.

#### BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

1997 appropriation .....	\$44,964,000
1998 budget estimate .....	48,025,000
Committee recommendation .....	45,936,000

*Salaries and expenses.*—A total of \$45,936,000 is recommended for the National Library Service for the Blind and Physically Handicapped, an increase of \$972,000 over the amount provided in fiscal year 1997. This funding provides for the mandatory increases necessary to staff at the FTE level projected for the current fiscal year. Additional funds of \$625,000 are provided to begin a four-year program to increase by 10,000 the annual replacement of aging cassette players that can no longer be repaired.

#### FURNITURE AND FURNISHINGS

1997 appropriation .....	\$4,882,000
1998 budget estimate .....	4,882,000
Committee recommendation .....	4,178,000

The bill provides a total of \$4,178,000 for Library furniture and furnishings for fiscal year 1998, \$704,000 below the amount requested.

#### ADMINISTRATIVE PROVISIONS

The routine administrative provisions have been approved by the Committee.

#### ARCHITECT OF THE CAPITOL

##### LIBRARY BUILDINGS AND GROUNDS

1997 appropriation .....	\$9,753,000
1998 budget estimate .....	15,755,000
Committee recommendation .....	10,073,000

The Committee bill provides \$10,073,000 for the care and maintenance of the Library of Congress buildings and grounds, which is administered by the Architect of the Capitol. For recurring maintenance, \$381,000 is provided, and \$100,000 is provided to replace sprinkler heads at the Thomas Jefferson and James Madison buildings. For continuing and new projects, an additional \$250,000 is provided for exit doors and fire alarm system upgrades.

#### GOVERNMENT PRINTING OFFICE

(EXCEPT CONGRESSIONAL PRINTING AND BINDING)

##### OFFICE OF SUPERINTENDENT OF DOCUMENTS

1997 appropriation .....	\$29,077,000
1998 budget estimate .....	30,477,000
Committee recommendation .....	29,264,000

The Committee recommends the appropriation of \$29,264,000, an increase of \$187,000, for the salaries and expenses of the Superintendent of Documents, a part of the Government Printing Office. The principal component is the Federal Depository Library Program (FDLP), which is responsible for supplying 1,400 designated libraries throughout the country with federal documents.

##### GOVERNMENT PRINTING OFFICE REVOLVING FUND

*Revolving fund.*—The bill includes the usual language authorizing the operation of the revolving fund, authority to hire or pur-



chase automobiles, advisory councils, consultants, and flextime. The limit on FTE's has been set at 3,550. The limitation on workyears has been adjusted to a fiscal year basis, which is consistent with the "full-time-equivalent" concept.

## GENERAL ACCOUNTING OFFICE

### SALARIES AND EXPENSES

1997 appropriation .....	\$332,520,000
1998 budget estimate .....	361,424,000
Committee recommendation .....	323,520,000
Offsetting collections .....	(7,404,000)
Total available .....	330,924,000

The Committee has provided \$323,520,000 in direct appropriations for the General Accounting Office. Additionally, \$7,404,000 is authorized in offsetting collections derived from rent receipts and reimbursements for conducting financial audits of government corporations. These receipts will be used for the operations and maintenance of the headquarters building, including the asbestos removal and renovation project. GAO currently projects 3,260 filled positions, which is 240 less than current year funding. The recommended funding level will allow GAO to add 85 FTE's above the projected on board level reported to the Committee. Also, the multi-year contract authority enacted in the FY1997 emergency supplemental will allow GAO to use \$7 million of 1997 funds that had been included in the FY1998 budget request. The reduction of \$7,501,000 under the funds available in 1997, therefore, will be derived from surplus funds due to unfilled positions and a reduced need for contract funding.

## TITLE III—GENERAL PROVISIONS

The customary language regarding emergency assistance for vehicles, positions and allowances, consulting services and buy American is included. There is a provision authorizing legislative branch entities participating in the Legislative Branch Financial Managers Council (LBFMC) to finance their appropriate share of the costs of the LBFMC in fiscal year 1998 and limiting the total costs to be shared to \$1,500.

The LBFMC was established in March 1996 to promote more effective financial management practices within the legislative branch; improve the financial management and internal control systems supporting legislative branch operations, thereby assuring the issuance of reliable financial information and deterring fraud, waste and abuse of Government resources; recognize opportunities to eliminate duplicative automated systems wherever possible; and encourage legislative agencies to provide for the production of auditable, consolidated financial statements for the legislative branch. Realization of these objectives will result in significant savings throughout the legislative branch. The Committee strongly encourages all legislative branch entities to adopt the LBFMC's formal statement of its vision and goals and work toward realizing LBFMC objectives.

There is a provision which extends to the seal of the House and the seal of Congress protections against unlawful use currently in place for other government seals.

#### CONSTITUTIONAL AUTHORITY

Clause 2(l)(4) of rule XI of the Rules of the House of Representatives states that:

Each report of a committee on a bill or joint resolution of a public character shall include a statement citing the specific powers granted to the Congress in the Constitution to enact the law proposed by the bill or joint resolution.

The Committee on Appropriations bases its authority to report this legislation on Clause 7 of Section 9 of Article I of the Constitution of the United States of America which states:

No money shall be drawn from the Treasury but in consequence of Appropriations made by law. \* \* \*

Appropriations contained in this Act are made pursuant to this specific power granted by the Constitution.

#### COMPARISON WITH BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (P.L. 93-344), as amended, requires that the report accompanying a bill providing new budget authority contain a statement detailing how that authority compares with the reports submitted under section 602(b) of the Act for the most recently agreed to concurrent resolution on the budget for the fiscal year.

This information follows:

[In millions of dollars]

	Sec. 602(b)		This Bill	
	Budget authority	Outlays	Budget authority	Outlays
Discretionary .....	\$2,247	\$2,247	\$1,713	\$1,725
Mandatory .....	92	92	92	92
Total .....	\$2,339	\$2,339	\$1,805	\$1,817

The bill provides no new spending authority as described in section 401(c)(2) of the Congressional Budget and Impoundment Control Act of 1974 (P.L. 93-344), as amended.

#### FIVE-YEAR PROJECTION OF OUTLAYS

In accordance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (P.L. 93-344), as amended, the following table contains five-year projections of the outlays associated with the budget authority provided in the accompanying bill:

*Five-Year Projection of Outlays*

	<i>Millions</i>
Budget authority .....	\$1,713
Outlays:	
1998 .....	1,532
1999 .....	148
2000 .....	21
2001 .....	7
2002 .....	3

## ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(D) of the Congressional Budget Act of 1974 (P.L. 93-344), as amended, the Committee is required to report new budget authority and outlays providing financial assistance to State and local governments. The accompanying bill contains no funding for State and local assistance programs.

## TRANSFERS OF FUNDS

Pursuant to clause 1(b) of rule X of the House of Representatives, there is a provision transferring \$11,017,000 from the Government Printing Office revolving fund for congressional printing costs incurred during fiscal year 1998 but not covered by the amount appropriated for that account for fiscal year 1998.

## RESCISSIONS

Pursuant to clause 1(b) of rule X of the House of Representatives, the following table is submitted describing the rescissions recommended in the accompanying bill:

There are no rescissions recommended in the bill.

## CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3, rule XXI of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law:

1. The bill provides that certain appropriation items remain available for more than one year where programs or projects are continuing in nature under the provisions of authorizing legislation but for which that legislation does not specifically authorize such extended availability. Most of these items have been carried in previous appropriation bills. This authority tends to result in savings by removing the incentive to commit funds at the end of the fiscal year.

2. The bill includes a number of provisions which place limitations on, or which authorize or reauthorize, the use of funds in the bill, or change or extend existing limitations, appropriations, or authorizations, and which under some circumstances might be construed as changing the application of existing law.

3. There is language which allows reimbursement for service to be used by the servicing entity.

4. The bill continues the practice of providing official reception and representation allowances for officers and offices of the legislative branch.

5. The bill authorizes expenses for employee awards, such as certificates or plaques and related ceremonial presentations, by certain agencies.

6. There is a provision which makes permanent the provisions of certain House resolutions establishing the Corrections Calendar Office and authorization of a lump sum allowance for that office.

7. There is a provision which authorizes non-permanent interns in House Member offices.

8. There is a provision which authorizes lump-sum payments to House employees, subject to approval.

9. There is a provision which makes a technical correction in the House Administrative Reform Technical Corrections Act of 1996.

10. There is language under "Capitol Police Board, General Expenses" authorizing advance payments for travel by Capitol Police personnel for training or other purposes, expenses associated with the relocation of liaison or instructor personnel from the Capitol Police force to and from the Federal Law Enforcement Training Center in Glynco, Georgia, and for the costs of basic training of police personnel.

11. The bill authorizes the transfer of funds within "Capitol Police, Salaries", and between "Capitol Police, Salaries," and "General Expenses," subject to approval.

12. The bill authorizes a unified payroll and leave system for the U.S. Capitol Police, subject to approval.

13. There is language under "Capitol Power Plant", Architect of the Capitol, allowing reimbursements for chilled water and steam provided to the Government Printing Office, the Washington City Post Office, the Supreme Court, the Thurgood Marshall Federal Judiciary Building, Union Station Complex and the Folger Shakespeare Library to be credited to this appropriation and made available for obligation.

14. There is language under "Congressional Research Service" which prohibits the publication of material unless approved by the appropriate committees, and language is extended regarding the compensation of the Director.

15. There is language under "Congressional printing and binding" restricting the use of funds appropriated to the Government Printing Office for the permanent edition of the Congressional Record for individual Representatives, Resident Commissioners, or Delegates, and language providing that appropriations recommended shall be available for the payment of obligations incurred under appropriations for similar purposes for preceding fiscal years, primarily due to the unpredictability of the volume of work generated by the Congress. Also, there is authority to transfer funds from the GPO revolving fund.

16. There is authority to expend funds collected under the authority of 2 U.S.C. 150, the balance to remain available until expended.

17. There is a limitation on funding for attendance at meetings for the Library of Congress and a limitation on top-level management participation in compressed work schedules.

18. There is a limitation on the number of indirect employees that are paid from appropriated funds received by the Library of Congress from other agencies. These funds are generated by performing reimbursable work for these other agencies and are used to cover general and administrative overhead work generated by these reimbursable programs.

19. There is language under “Salaries and Expenses”, Office of Superintendent of Documents, which limits travel expenses and which authorizes the use of current appropriations for printing certain publications for the depository library program.

20. There is language authorizing the operation of the GPO revolving fund, and which authorizes travel expenses for advisory councils.

21. Under the GPO revolving fund, there is language which provides expenses not to exceed \$75,000 for attendance at meetings.

22. The bill includes a limitation on GPO employment of not more than 3,550 full-time equivalent work years.

23. There is a limitation on the participation of top-level GPO management in flexible or compressed work schedules.

24. There is language relating to the General Accounting Office authorizing the direct procurement of expert and consultant services under 5 U.S.C. 3109, at certain rates; authorizing the hire of one passenger motor vehicle, as required by 31 U.S.C. 1343; authorizing the General Accounting Office to make advance payments in foreign countries in accordance with 31 U.S.C. 3324; and to provide certain benefits, including rental of living quarters in foreign countries; appropriations are authorized for administrative expenses of any other member department or agency to finance an appropriate share of the costs of the Joint Financial Management Improvement Program (JFMIP); the American Consortium on International Public Administration (ACIPA), and the National Intergovernmental Audit Forum or a Regional Intergovernmental Audit Forum. The ACIPA language satisfies the requirements of P.L. 100–202.

25. In Section 301, there is language prohibiting the use of funds in the Act for the maintenance or care of private vehicles except for emergency assistance and cleaning as may be provided under regulations relating to parking facilities for the House issued by the Committee on House Oversight and for the Senate by the Committee on Rules and Administration.

26. Section 303 provides that whenever any office or position not specifically established by the Legislative Pay Act of 1929 is appropriated for herein or whenever the rate of compensation or designation of any position appropriated for herein is different from that specifically established for such position by such Act, the rate of compensation and the designation of the position, or either, appropriated for or provided herein, shall be the permanent law with respect thereto: Provided that the provisions herein for the various items of official expenses of Members, officers, and committees of the Senate and House, and clerk hire for Senators and Members shall be the permanent law with respect thereto.

27. Section 304 requires that certain information regarding consulting services shall be a matter of public record.

28. Section 305 is a sense of Congress provision regarding American-made products.

29. There is a provision which authorizes legislative branch entities to share the costs of the Legislative Branch Financial Managers Council.

30. There is a provision which extends to the seal of the House and the seal of Congress the protections for government seals against unlawful use.

#### COMPLIANCE WITH RULE XIII, CL. 3 (RAMSEYER RULE)

In compliance with clause 3 of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

#### SECTION 109 OF THE LEGISLATIVE BRANCH APPROPRIATIONS ACT, 1996

SEC. 109. (a) Upon the approval of the appropriate employing authority, an employee of the House of Representatives [who is separated from employment,] may be paid a lump sum for the accrued annual leave of the [employee] *employee or for any other purpose.* The lump sum—

(1) shall be paid in an amount not more than the lesser of—

(A) the amount of the monthly pay of the employee, as determined by the Chief Administrative Officer of the House of Representatives; or

(B) [the amount] *in the case of a lump sum payment for the accrued annual leave of the employee, the amount* equal to the monthly pay of the employee, as determined by the Chief Administrative Officer of the House of Representatives, divided by 30, and multiplied by the number of days of the accrued annual leave of the employee;

\* \* \* \* \*

#### HOUSE OF REPRESENTATIVES ADMINISTRATIVE REFORM TECHNICAL CORRECTIONS ACT

\* \* \* \* \*

#### TITLE I—PROVISIONS RELATING TO AL- LOWANCES AND ACCOUNTS IN THE HOUSE OF REPRESENTATIVES AND OTHER ADMINISTRATIVE MATTERS

\* \* \* \* \*

SEC. 104. CLERK HIRE EMPLOYEES OF MEMBERS OF HOUSE OF REPRESENTATIVES.

(a) \* \* \*

\* \* \* \* \*

(c) DEFINITIONS.—As used in this section—

(1) the term “Member of the House of Representatives” means a Representative in, or a Delegate or Resident Commissioner to, the Congress;

(2) the term “intern” means, with respect to a Member of the House of Representatives, an individual who serves in the office of the Member [in the District of Columbia] for not more than 120 days in a 12-month period and whose service is primarily for the educational experience of the individual;

\* \* \* \* \*

## TITLE II—TECHNICAL AND CONFORMING AMENDMENTS AND REPEALS RELATING TO ADMINISTRATIVE REFORMS IN THE HOUSE OF REPRESENTATIVES

\* \* \* \* \*

### SEC. 204. PROVISIONS RELATING TO OFFICERS AND EMPLOYEES OF HOUSE OF REPRESENTATIVES.

The provisions of law relating to officers and employees of the House of Representatives, as codified in chapter 4 of title 2, United States Code, are amended as follows:

(1) \* \* \*

\* \* \* \* \*

(11) Subsection (j)(1) of section 202 of the Legislative Reorganization Act of 1946 (2 U.S.C. 72a(j)(1)) is amended—

(A) in the first sentence, by striking out “Committee on House Administration” and all that follows [through “respective Houses” and] *through “respective Houses” the second place it appears and* inserting in lieu thereof “committee involved in the case of standing committees of the House of Representatives, and within the limits of funds made available from the contingent fund of the Senate or the applicable accounts of the House of Representatives pursuant to resolutions, which, in the case of the Senate, shall specify the maximum amounts which may be used for such purpose, approved by the appropriate House”; and

\* \* \* \* \*

## CHAPTER 33 OF TITLE 18, UNITED STATES CODE

### CHAPTER 33—EMBLEMS, INSIGNIA, AND NAMES

Sec.

700. Desecration of the flag of the United States; penalties.

\* \* \* \* \*

[713. Use of likenesses of the great seal of the United States, the seals of the President and Vice President, and the seal of the United States Senate.]

713. *Use of likenesses of the great seal of the United States, the seals of the President and Vice President, the seal of the United States Senate, the seal of the United States House of Representatives, and the seal of the United States Congress.*

\* \* \* \* \*

**§ 713. Use of likenesses of the great seal of the United States, the seals of the President and Vice President, [and the seal of the United States Senate] *the seal of the United States Senate, the seal of the United States House of Representatives, and the seal of the United States Congress***

(a) Whoever knowingly displays any printed or other likeness of the great seal of the United States, or of the seals of the President or the Vice President of the United States, or the seal of the United States Senate, *or the seal of the United States House of Representatives, or the seal of the United States Congress*, or any facsimile thereof, in, or in connection with, any advertisement, poster, circular, book, pamphlet, or other publication, public meeting, play, motion picture, telecast, or other production, or on any building, monument, or stationery, for the purpose of conveying, or in a manner reasonably calculated to convey, a false impression of sponsorship or approval by the Government of the United States or by any department, agency, or instrumentality thereof, shall be fined under this title or imprisoned not more than six months, or both.

(b) Whoever, except as authorized under regulations promulgated by the President and published in the Federal Register, knowingly manufactures, reproduces, sells, or purchases for resale, either separately or appended to any article manufactured or sold, any likeness of the seals of the President or Vice President, or any substantial part thereof, except for manufacture or sale of the article for the official use of the Government of the United States, shall be fined under this title or imprisoned not more than six months, or both.

(c) Whoever, except as directed by the United States Senate, or the Secretary of the Senate on its behalf, knowingly uses, manufactures, reproduces, sells or purchases for resale, either separately or appended to any article manufactured or sold, any likeness of the seal of the United States Senate, or any substantial part thereof, except for manufacture or sale of the article for the official use of the Government of the United States, shall be fined under this title or imprisoned not more than six months, or both.

(d) *Whoever, except as directed by the United States House of Representatives, or the Clerk of the House of Representatives on its behalf, knowingly uses, manufactures, reproduces, sells or purchases for resale, either separately or appended to any article manufactured or sold, any likeness of the seal of the United States House of Representatives, or any substantial part thereof, except for manufacture or sale of the article for the official use of the Government of the United States, shall be fined under this title or imprisoned not more than six months, or both.*

(e) *Whoever, except as directed by the United States Congress, or the Secretary of the Senate and the Clerk of the House of Representatives, acting jointly, on its behalf, knowingly uses, manufactures,*



*reproduces, sells or purchases for resale, either separately or appended to any article manufactured or sold, any likeness of the seal of the United States Congress, or any substantial part thereof, except for manufacture or sale of the article for the official use of the Government of the United States, shall be fined under this title or imprisoned not more than six months, or both.*

[(d)] (f) A violation of the provisions of this section may be enjoined at the suit of the Attorney General,

(1) in the case of the great seal of the United States and the seals of the President and Vice President, upon complaint by any authorized representative of any department or agency of the United States; [and]

(2) in the case of the seal of the United States Senate, upon complaint by the Secretary of the Senate[.];

(3) *in the case of the seal of the United States House of Representatives, upon complaint by the Clerk of the House of Representatives; and*

(4) *in the case of the seal of the United States Congress, upon complaint by the Secretary of the Senate and the Clerk of the House of Representatives, acting jointly.*

\* \* \* \* \*

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 2(1)(2)(b) of rule XI of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## ROLLCALL NO. 1

Date: July 17, 1997.

Measure: FY 1998 Legislative Appropriations Bill.

Motion by: Mr. Fazio.

Description of Motion: To prohibit any funding for staffing increases for the Joint Committee on Taxation.

Results: Rejected 24 Yeas to 28 Nays.

Members Voting Yea	Members Voting Nay
Ms. DeLauro	Mr. Aderholt
Mr. Dicks	Mr. Bonilla
Mr. Dixon	Mr. Callahan
Mr. Edwards	Mr. Cunningham
Mr. Fazio	Mr. Dickey
Mr. Hefner	Mr. Frelinghuysen
Mr. Hoyer	Mr. Mr. Hobson
Mr. Kaptur	Mr. Istook
Mrs. Lowey	Mr. Kingston
Mrs. Meek	Mr. Knollenberg
Mr. Mollohan	Mr. Kolbe
Mr. Moran	Mr. Latham
Mr. Murtha	Mr. Lewis
Mr. Obey	Mr. Livingston
Mr. Olver	Mr. Miller
Mr. Pastor	Mr. Nethercutt
Ms. Pelosi	Mrs. Northrup
Mr. Price	Mr. Packard
Mr. Sabo	Mr. Parker
Mr. Serrano	Mr. Regula
Mr. Skaggs	Mr. Rogers
Mr. Torres	Mr. Skeen
Mr. Visclosky	Mr. Tiahrt
Mr. Yates	Mr. Walsh
	Mr. Wamp
	Mr. Wicker
	Mr. Wolf
	Mr. Young

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 2(1)(2)(b) of rule XI of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## ROLLCALL NO. 2

Date: July 17, 1997.

Measure: FY 1998 Legislative Appropriations Bill.

Motion by: Mr. Hoyer.

Description of Motion: To prohibit expenditure of funds by any entity of the House allocated from the reserve fund for unanticipated expenses of committees.

Results: Rejected 24 Yeas to 27 Nays.

Members Voting Yea	Members Voting Nay
Ms. DeLauro	Mr. Aderholt
Mr. Dicks	Mr. Bonilla
Mr. Dixon	Mr. Callahan
Mr. Edwards	Mr. Cunningham
Mr. Fazio	Mr. Dickey
Mr. Hefner	Mr. Frelinghuysen
Mr. Hoyer	Mr. Hobson
Miss Kaptur	Mr. Istook
Mrs. Lowey	Mr. Kingston
Mrs. Meek	Mr. Knollenberg
Mr. Mollohan	Mr. Kolbe
Mr. Moran	Mr. Latham
Mr. Murtha	Mr. Lewis
Mr. Obey	Mr. Livingston
Mr. Olver	Mr. Miller
Mr. Pastor	Mr. Nethercutt
Ms. Pelosi	Mrs. Northup
Mr. Price	Mr. Packard
Mr. Sabo	Mr. Parker
Mr. Serrano	Mr. Regula
Mr. Skaggs	Mr. Rogers
Mr. Torres	Mr. Skeen
Mr. Visclosky	Mr. Walsh
Mr. Yates	Mr. Wamp
	Mr. Wicker
	Mr. Wolf
	Mr. Young

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 2(1)(2)(b) of rule XI of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## ROLLCALL NO. 3

Date: July 17, 1997.

Measure: FY 1998 Legislative Appropriations Bill.

Motion by: Mr. Hoyer.

Description of Motion: To reimburse the Immigration and Naturalization Service \$150,000 for costs incurred with respect to the contested election in the 46th Congressional District of California from the reserve fund for unanticipated expenses of committees.

Results: Rejected 24 Yeas to 29 Nays.

*Members Voting Yea*

Ms. DeLauro  
Mr. Dicks  
Mr. Dixon  
Mr. Edwards  
Mr. Fazio  
Mr. Hefner  
Mr. Hoyer  
Miss Kaptur  
Mrs. Lowey  
Mrs. Meek  
Mr. Molloban  
Mr. Moran  
Mr. Murtha  
Mr. Obey  
Mr. Olver  
Mr. Pastor  
Ms. Pelosi  
Mr. Price  
Mr. Sabo  
Mr. Serrano  
Mr. Skaggs  
Mr. Torres  
Mr. Visclosky  
Mr. Yates

*Members Voting Nay*

Mr. Aderholt  
Mr. Bonilla  
Mr. Callahan  
Mr. Cunningham  
Mr. Dickey  
Mr. Frelinghuysen  
Mr. Hobson  
Mr. Istook  
Mr. Knollenberg  
Mr. Kolbe  
Mr. Latham  
Mr. Lewis  
Mr. Livingston  
Mr. McDade  
Mr. Miller  
Mr. Nethercutt  
Mr. Neumann  
Mrs. Northup  
Mr. Packard  
Mr. Parker  
Mr. Regula  
Mr. Rogers  
Mr. Skeen  
Mr. Tiahrt  
Mr. Walsh  
Mr. Wamp  
Mr. Wicker  
Mr. Wolf  
Mr. Young

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 2(1)(2)(b) of rule XI of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## ROLLCALL NO. 4

Date: July 17, 1997.

Measure: FY 1998 Legislative Appropriations Bill.

Motion by: Mr. Young of Florida.

Description of Motion: To report the bill, to authorize the Chairman to seek a rule, and to authorize the Chairman to move that the House disagree to the amendments of the Senate and agree to a conference requested by the Senate.

Results: Adopted 29 Yeas to 24 Nays.

*Members Voting Yea*

Mr. Aberholt  
Mr. Bonilla  
Mr. Callahan  
Mr. Cunningham  
Mr. Dickey  
Mr. Frelinghuysen  
Mr. Hobson  
Mr. Istook  
Mr. Knollenberg  
Mr. Kolbe  
Mr. Latham  
Mr. Lewis  
Mr. Livingston  
Mr. Miller  
Mr. Nethercutt  
Mr. Neumann  
Mr. Northup  
Mr. Packard  
Mr. Parker  
Mr. Porter  
Mr. Regula  
Mr. Rogers  
Mr. Skeen  
Mr. Tiahrt  
Mr. Walsh  
Mr. Wamp  
Mr. Wicker  
Mr. Wolf  
Mr. Young

*Members Voting Nay*

Ms. DeLauro  
Mr. Dicks  
Mr. Dixon  
Mr. Edwards  
Mr. Fazio  
Mr. Hefner  
Mr. Hoyer  
Miss Kaptur  
Mrs. Lowey  
Mrs. Meek  
Mr. Mollohan  
Mr. Moran  
Mr. Murtha  
Mr. Obey  
Mr. Olver  
Mr. Pastor  
Ms. Pelosi  
Mr. Price  
Mr. Sabo  
Mr. Serrano  
Mr. Skaggs  
Mr. Torres  
Mr. Visclosky  
Mr. Yates

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1997 AND BUDGET ESTIMATES FOR 1998 PERMANENT NEW BUDGET (OBLIGATIONAL)  
 AUTHORITY—TRUST FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill. All amounts are in the form of "appropriations" unless otherwise indicated]  
 [In millions of dollars]

Agency and item	New budget (obligational) author- ity, 1997 <sup>1</sup>	Budget estimate of new (obligational) authority, 1998 <sup>1</sup>	Increase (+) or de- crease (—)
Library of Congress			
Gift and trust fund accounts, non-revolving .....	\$24	\$25	+1
Trust funds .....			
U.S. Capitol Preservation Commission .....	1	1	.....
Architect of the Capitol, Botanic Garden .....			
John C. Stennis Center for Public Service Training and Development .....	1	8	+7
Trust funds .....	1	1	.....
Total, Trust funds .....	27	35	+8

<sup>1</sup> Amounts as estimated and shown in the February 1997 budget document. Some items are indefinite in amount, and thus are subject to later reestimation.

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier, or “permanent” law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill. All amounts are in the form of “appropriations” unless otherwise indicated]

[In millions of dollars]

Agency and item	New budget (obligational) author- ity, 1997 <sup>1</sup>	Budget estimate of new (obligational) authority, 1998 <sup>1</sup>	Increase (+) or de- crease (—)
House of Representatives			
Congressional use of foreign currency .....		\$2	.....
International conferences and contingencies: House and Senate expenses .....	\$2	1	.....
Compensation of Members and related administrative expenses .....	74	74	.....
Library of Congress			
Payments to copyright owners (indefinite, special fund) .....	243	245	+2
Total, Federal funds .....	320	322	+2

<sup>1</sup> Amounts as estimated and shown in the February 1997 budget document. Some items are indefinite in amount, and thus are subject to later reestimation.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1997 AND  
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1998**

Agency and item (1)	Appropriated, 1997 (enacted to date) (2)	Budget esti- mates, 1998 (3)	Recommended in bill (4)	Bill compared with appro- priated, 1997 (5)	Bill compared with budget estimates, 1998 (6)
<b>TITLE I - CONGRESSIONAL OPERATIONS</b>					
<b>HOUSE OF REPRESENTATIVES</b>					
Payments to Widows and Heirs of Deceased Members of Congress					
Gratuities, deceased Members .....	267,200		.....	-267,200	.....
Salaries and Expenses					
House Leadership Offices					
Office of the Speaker .....	1,535,000	1,625,000	1,590,000	+55,000	-35,000
Office of the Majority Floor Leader .....	1,526,000	1,566,000	1,626,000	+100,000	+60,000
Office of the Minority Floor Leader .....	1,534,000	1,574,000	1,652,000	+118,000	+78,000
Office of the Majority Whip .....	957,000	983,000	1,024,000	+67,000	+41,000
Office of the Minority Whip .....	949,000	975,000	998,000	+49,000	+23,000
Speaker's Office for Legislative Floor Activities .....	376,000	378,000	397,000	+21,000	+19,000
Republican Steering Committee .....	664,000	680,000	736,000	+72,000	+56,000
Republican Conference .....	1,130,000	1,161,000	1,172,000	+42,000	+11,000
Democratic Steering and Policy Committee .....	1,191,000	1,222,000	1,277,000	+86,000	+55,000
Democratic Caucus .....	603,000	619,000	631,000	+28,000	+12,000
Nine minority employees .....	1,127,000	1,133,000	1,190,000	+63,000	+57,000
<b>Subtotal, House Leadership Offices .....</b>	<b>11,592,000</b>	<b>11,916,000</b>	<b>12,293,000</b>	<b>+701,000</b>	<b>+377,000</b>



Members' Representational Allowances					
Expenses.....	363,313,000	405,450,000	379,789,000	+ 16,476,000	-25,661,000
Committee Employees					
Standing Committees, Special and Select (except Appropriations).....	80,222,000	90,310,000	86,268,000	+ 6,046,000	-4,042,000
Committee on Appropriations (including studies and investigations).....	17,580,000	18,276,000	18,276,000	+ 696,000	
Subtotal, Committee employees.....	97,802,000	108,586,000	104,544,000	+ 6,742,000	-4,042,000
Salaries, Officers and Employees					
Office of the Clerk.....	15,074,000	14,715,000	16,804,000	+ 1,730,000	+ 2,089,000
Office of the Sergeant at Arms.....	3,638,000	3,598,000	3,564,000	-74,000	-34,000
Office of the Chief Administrative Officer.....	55,209,000	59,688,000	50,727,000	4,482,000	-8,961,000
Office of Inspector General.....	3,954,000	4,344,000	3,808,000	-146,000	-536,000
Office of the Chaplain.....	126,000	126,000	133,000	+ 7,000	+ 7,000
Office of the Parliamentarian.....	1,036,000	1,129,000	1,101,000	+ 65,000	-28,000
Office of the Parliamentarian.....	(786,000)	(861,000)	(852,000)	(+ 66,000)	(-9,000)
Compilation of precedents of the House of Representatives.....	(250,000)	(268,000)	(249,000)	(-1,000)	(-19,000)
Office of the Law Revision Counsel.....	1,767,000	1,881,000	1,821,000	+ 54,000	-60,000
Office of the Legislative Counsel.....	4,687,000	4,824,000	4,827,000	+ 140,000	+ 3,000
Corrections Calendar Office.....		441,000	791,000	+ 791,000	+ 350,000
Other authorized employees.....	768,000	1,024,000	780,000	+ 12,000	-244,000
Former Speakers.....	(594,000)	(855,000)	(594,000)		(-261,000)
Technical Assistants, Office of the Attending Physician	(174,000)	(169,000)	(186,000)	(+ 12,000)	(+ 17,000)
Subtotal, Salaries, Officers and Employees.....	86,259,000	91,770,000	84,356,000	-1,903,000	-7,414,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1997 AND  
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1998—Continued**

Agency and item (1)	Appropriated, 1997 (enacted to date) (2)	Budget esti- mates, 1998 (3)	Recommended in bill (4)	Bill compared with appro- priated, 1997 (5)	Bill compared with budget estimates, 1998 (6)
<b>Allowances and Expenses</b>					
Supplies, materials, administrative costs and Federal tort claims.....	2,374,000	2,977,000	2,225,000	-149,000	-752,000
Official mail (committees, leadership, administrative and legislative offices).....	1,000,000	1,000,000	500,000	-500,000	-500,000
Document management system.....	71,000	71,000	.....	-71,000	-1,500,000
Reemployed annuitants reimbursements.....	120,779,000	128,451,000	124,390,000	+3,611,000	-71,000
Government contributions.....	641,000	662,000	641,000	.....	-4,061,000
Miscellaneous items.....	.....	.....	.....	.....	-21,000
Subtotal, Allowances and expenses.....	124,865,000	134,661,000	127,756,000	+2,891,000	-6,905,000
Total, salaries and expenses.....	683,831,000	752,383,000	708,738,000	+24,907,000	-43,645,000
Total, House of Representatives.....	684,098,200	752,383,000	708,738,000	+24,639,800	-43,645,000
<b>JOINT ITEMS</b>					
Joint Committee on Inaugural Ceremonies of 1997.....	950,000	.....	.....	-950,000	.....
Joint Economic Committee.....	2,750,000	2,750,000	2,750,000	.....	.....
Joint Committee on Printing.....	777,000	807,000	804,000	+27,000	-3,000
Joint Committee on Taxation.....	5,470,000	6,126,000	5,907,000	+437,000	-219,000

Office of the Attending Physician					
Medical supplies, equipment, expenses, and allowances .....	1,225,000	1,266,000	1,266,000	+41,000	.....
Capitol Police Board					
Capitol Police					
Salaries:					
Sergeant at Arms of the House of Representatives.....	33,437,000	35,507,000	34,118,000	+681,000	-1,389,000
Sergeant at Arms and Doorkeeper of the Senate .....	35,919,000	38,428,000	36,837,000	+918,000	-1,591,000
Subtotal, salaries .....	69,356,000	73,935,000	70,955,000	+1,599,000	-2,980,000
General expenses 1/ .....	6,032,000	5,401,000	3,099,000	-2,933,000	-2,302,000
Subtotal, Capitol Police.....	75,388,000	79,336,000	74,054,000	-1,334,000	-5,282,000
Capitol Guide Service and Special Services Office.....	1,991,000	1,991,000	1,991,000	.....	.....
Statements of Appropriations.....	30,000	30,000	30,000	.....	.....
Total, Joint items .....	88,581,000	92,306,000	86,802,000	-1,779,000	-5,504,000
OFFICE OF COMPLIANCE					
Salaries and expenses .....	2,609,000	2,600,000	2,479,000	-130,000	-121,000
CONGRESSIONAL BUDGET OFFICE					
Salaries and expenses .....	24,532,000	24,995,000	24,797,000	+265,000	-198,000

1/ FY 1997 enacted includes \$3,250,000 provided in P.L. 104-208, Title V.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1997 AND  
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1998—Continued**

Agency and item (1)	Appropriated, 1997 (enacted to date) (2)	Budget esti- mates, 1998 (3)	Recommended in bill (4)	Bill compared with appro- priated, 1997 (5)	Bill compared with budget estimates, 1998 (6)
<b>ARCHITECT OF THE CAPITOL</b>					
Office of the Architect of the Capitol					
Salaries .....	8,454,000			-8,454,000	
Travel (limitation on official travel expenses) .....	(20,000)			(-20,000)	
Contingent expenses .....	100,000			-100,000	
Subtotal, Office of the Architect of the Capitol .....	8,554,000			-8,554,000	
Capitol Buildings and Grounds					
Capitol buildings, salaries and expenses 1/ .....	23,505,000	42,064,000	36,827,000	+ 13,322,000	-5,237,000
Capitol grounds .....	5,020,000	6,618,000	4,991,000	-29,000	-1,627,000
House office buildings .....	32,556,000	39,403,000	37,181,000	+ 4,625,000	-2,222,000
Capitol Power Plant .....	34,749,000	37,771,000	36,032,000	+ 1,283,000	-1,739,000
Offsetting collections .....	-4,000,000	-4,000,000	-4,000,000		
Net subtotal, Capitol Power Plant .....	30,749,000	33,771,000	32,032,000	+ 1,283,000	-1,739,000
Subtotal, Capitol buildings and grounds .....	91,830,000	121,856,000	111,031,000	+ 19,201,000	-10,825,000
Total, Architect of the Capitol .....	100,384,000	121,856,000	111,031,000	+ 10,647,000	-10,825,000

1/ FY 1997 enacted includes \$250,000 provided in P.L. 104-208, Title V.

<b>LIBRARY OF CONGRESS</b>				
Congressional Research Service				
Salaries and expenses.....	62,641,000	66,830,000	64,603,000	+1,962,000
<b>GOVERNMENT PRINTING OFFICE</b>				
Congressional printing and binding.....	81,669,000	84,025,000	70,652,000	-11,017,000
(Transfer from revolving fund).....			(11,017,000)	(+11,017,000)
Total, title I, Congressional Operations.....	1,044,514,200	1,144,995,000	1,069,102,000	+24,587,800
<b>TITLE II - OTHER AGENCIES</b>				
<b>BOTANIC GARDEN</b>				
Salaries and expenses.....	36,402,000	11,662,000	1,771,000	-34,631,000
<b>LIBRARY OF CONGRESS</b>				
Salaries and expenses.....	216,007,000	232,058,000	223,507,000	+7,500,000
Authority to spend receipts.....	-7,869,000	-7,869,000	-7,869,000	
Net subtotal, Salaries and expenses.....	208,138,000	224,189,000	215,638,000	+7,500,000
Copyright Office, salaries and expenses.....	33,402,000	35,787,000	34,361,000	+959,000
Authority to spend receipts.....	-22,269,000	-22,507,000	-22,426,000	-157,000
Net subtotal, Copyright Office.....	11,133,000	13,280,000	11,935,000	+802,000
Books for the blind and physically handicapped, salaries and expenses.....	44,964,000	48,025,000	45,936,000	+972,000
				-2,089,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1997 AND  
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1998—Continued**

(1) Agency and item	(2) Appropriated, 1997 (enacted to date)	(3) Budget esti- mates, 1998	(4) Recommended in bill	(5) Bill compared with appro- priated, 1997	(6) Bill compared with budget estimates, 1998
Furniture and furnishings.....	4,882,000	4,882,000	4,178,000	-704,000	-704,000
Total, Library of Congress (except CRS).....	269,117,000	290,376,000	277,687,000	+8,570,000	-12,689,000
<b>ARCHITECT OF THE CAPITOL</b>					
Library Buildings and Grounds					
Structural and mechanical care.....	9,753,000	15,755,000	10,073,000	+320,000	-5,682,000
<b>GOVERNMENT PRINTING OFFICE</b>					
Office of Superintendent of Documents					
Salaries and expenses.....	29,077,000	30,477,000	29,264,000	+187,000	-1,213,000
<b>GENERAL ACCOUNTING OFFICE</b>					
Salaries and expenses.....	338,425,000	368,828,000	330,924,000	-7,501,000	-37,904,000
Offsetting collections.....	-5,905,000	-7,404,000	-7,404,000	-1,499,000	.....
Total, General Accounting Office.....	332,520,000	361,424,000	323,520,000	-9,000,000	-37,904,000
Total, title II, Other agencies.....	676,869,000	709,694,000	642,315,000	-34,554,000	-67,379,000
Grand total.....	1,721,383,200	1,854,689,000	1,711,417,000	-9,966,200	-143,272,000

<b>TITLE I - CONGRESSIONAL OPERATIONS</b>					
House of Representatives.....	684,098,200	752,383,000	708,738,000	+ 24,639,800	-43,645,000
Joint Items .....	88,581,000	92,306,000	86,802,000	-1,779,000	-5,504,000
Office of Compliance .....	2,609,000	2,600,000	2,479,000	-130,000	-121,000
Congressional Budget Office .....	24,532,000	24,995,000	24,797,000	+ 265,000	-198,000
Architect of the Capitol .....	100,384,000	121,856,000	111,031,000	+ 10,647,000	-10,825,000
Library of Congress: Congressional Research Service .....	62,641,000	66,830,000	64,603,000	+ 1,962,000	-2,227,000
Congressional printing and binding, Government Printing Office.....	81,669,000	84,025,000	70,652,000	-11,017,000	-13,373,000
Total, title I, Congressional operations .....	1,044,514,200	1,144,995,000	1,069,102,000	+ 24,587,800	-75,893,000
<b>TITLE II - OTHER AGENCIES</b>					
Botanic Garden.....	36,402,000	11,662,000	1,771,000	-34,631,000	-9,891,000
Library of Congress (except CRS).....	269,117,000	290,376,000	277,687,000	+ 8,570,000	-12,689,000
Architect of the Capitol (Library buildings and grounds).....	9,753,000	15,755,000	10,073,000	+ 320,000	-5,682,000
Government Printing Office (except congressional printing and binding) .....	29,077,000	30,477,000	29,264,000	+ 187,000	-1,213,000
General Accounting Office .....	332,520,000	361,424,000	323,520,000	-9,000,000	-37,904,000
Total, title II, Other agencies.....	676,869,000	709,694,000	642,315,000	-34,554,000	-67,379,000
Grand total.....	1,721,383,200	1,854,689,000	1,711,417,000	-9,966,200	-143,272,000

DISSENTING VIEWS OF HON. JOSÉ E. SERRANO, HON. VIC  
FAZIO, HON. MARCY KAPTUR, HON. DAVE ÖBEY, AND  
HON. STENY H. HOYER

The large majority of Democrats serving on this Committee have historically supported the Legislative Branch Appropriations bill. While we should never stop looking for inefficiency and waste in the Legislative budget, we feel it is important to provide adequate resources to operate this Legislative branch of government so that it can perform its constitutional duty to “check and balance” the Executive and Judicial branches of government.

We also believe it is important that the allocation of resources within the Legislative branch be done so in an open, above-board manner that is fair to both the majority and minority parties of Congress. It is easy and very tempting for the majority party in any legislative body to trample on the rights and constrict the resources of the minority party. But to give in to these temptations does a grave disservice to our democratic process, hurting the ability of the minority party to “check and balance” the majority.

Sadly, recent events show that the current majority has lost its institutional balance when making important resource allocation decisions. We have seen a new back-door process set up under the direction of the Republican Leadership to quietly add double-digit percentage increases to a Committee’s staff level to perform partisan investigations. We have seen an attempt to increase the staff of the supposedly “non-partisan” Joint Committee on Taxation by 20 percent which we believe is little more than a ruse for increasing majority, partisan staff support for the Ways and Means Committee without having to officially put these people on the regular committee payroll. We have seen the House Oversight Committee use extraordinary procedures to require the Immigration and Naturalization Service to conduct an unprecedented nation-wide file search of individuals to support the unsubstantiated claims of the loser of a contested election in California. We believe these actions are part of a pattern to quietly and unfairly redirect the resources of this institution towards blatantly partisan activities.

Particularly troubling is the establishment and use of a \$7,900,000 “Reserve Fund” to augment Committee spending. This fund was expressly constructed to bypass the normal legislative process of openly justifying and voting on expanded Committee staffs and budgets. Instead, a special fund was established for “un-anticipated expenses of committees” which can be disbursed by simple action of the Speaker and the House Oversight Committee. No further votes on the House floor to approve specific expenditures from this fund are required.

The reason behind creation of this back-door approach is somewhat understandable given the fevered rhetoric of recent years surrounding the majority party’s decision to cut back committee staff



levels by one-third. We would agree that the first use of these “reserve funds” on July 8 of this year, to provide \$1,400,000 for a 21 percent increase to the staffing level of the Education and Workplace Committee, gives every appearance of backsliding on political promises. We are confident such an increase would not be approved if voted on by the whole House.

The Hoyer Amendment in full committee would have put an end to this secretive fund and required committees to justify and fund any staffing increases according to the traditional legislative process. It would remove a significant source of partisan imbalance that has been injected into the system this past year. Although this amendment was defeated by a close roll call vote (see Roll Call #2), we believe the House should have a similar opportunity to reconsider the wisdom of creating this fund and will pursue the ability to offer a floor amendment.

We also question the wholly inconsistent and unjustified attempt to push through a 20 percent increase to the staff of the Joint Committee on Taxation. After we raised strong objection, the majority agreed in full committee to scale back the original recommendation for a 20 percent increase to an eight percent increase. We fail to understand the logic behind any increase.

The Joint Committee on Taxation is now, this year, assisting in the preparation of major tax legislation. Historically, we can expect a relatively quiet period of legislative action following such a major initiative which may last for five or more years. We don’t see the logic in increasing this staff the year *after* a major tax bill is completed. If anything the staffing levels for this organization should be cut back until such time as there is a good possibility of further major action. Because of this disconnect and because of reports of inappropriate behavior of key JCT personnel, we are concerned that this increase is really a ruse to add partisan staff members who will function as *de facto* Ways and Means majority staff members. We believe that, if that is the real intent, additional staff slots should be requested and justified within the budget request for the Ways and Means Committee. We believe that, if such a request were to be made, the full House would reject it.

The Fazio Amendment in full committee would have frozen the staffing and dollar levels of the Joint Committee on Taxation at the FY 1997 level (Roll Call #1). While this was defeated on a close vote, we believe the whole House should have the opportunity to be on record and respect to the need for these increases. We plan to pursue the opportunity to offer a similar floor amendment.

We believe it is time to bring back fairness, openness, and balance in the way this House spends its money. The best way to do that is to amend this bill on the floor to terminate the back-door Reserve Fund and make other necessary corrections. If that can be done, this bill should be defeated so that some equitable revisions can be made to processes and policies that do a disservice to this Body.

JOSÉ E. SERRANO.  
VIC FAZIO.  
MARCY KAPTUR.  
DAVE OBEY.  
STENY H. HOYER.

